

FACULTY OF COMMERCE

DEPARTMENT OF FINANCE

MASTER OF SCIENCE IN FISCAL STUDIES

PART III 2nd SEMESTER FINAL EXAMINATION– JUNE 2012

COMPARATIVE TAX POLICY & REFORM (CFS 5313)
TIME ALLOWED: 3 HOURS

INSTRUCTIONS TO CANDIDATES

- 1. Answer **QUESTION 1** and **any other question** from **SECTION A**, plus any **TWO** questions from **SECTION B**.
- 2. For all attempted questions in this paper and where necessary, you have to make relevant references and marks are awarded for such relevant references.
- 3. Write neatly and legibly.

INFORMATION TO CANDIDATES

- 1. This paper contains **SEVEN** (7) Questions.
- 2. Each full question carries 25 marks
- 3. This paper contains **THREE** (3) printed pages.
- 4. Candidates may write on the question paper but shall not write in the answer booklet during reading time.

SECTION A [Answer question 1 plus any other question from this section]

Question 1 (Compulsory)

Make a detailed analysis of Zimbabwe's tax system. First, compare this tax system with that of South Africa (which has a higher population and better economy) and then secondly, compare this tax system with that of Swaziland (which has a lower population and a smaller economy). In your comparison, highlight and explain the differences and/or similarities. [25 marks]

Question 2

If you were asked to design a tax system in these present economic circumstances, with the aim of effecting a more equitable distribution of income (the redistribution objective of taxes), what would your advice be? Consider tax reform as well as potential changes on the expenditure side.

[25 marks]

Question 3

Globalization has and continues to present some significant challenges for the efficiency, equity and revenue generation of sovereign tax systems. Consider the major taxes: income tax (corporate and individual), value added taxes, excise duties, and customs.

- (a) Which of these major taxes is expected to be most affected by the pressures of globalization and why? [10 marks]
- (b) Based on your response to (a), how would you advise a country to adjust its tax structure and why? [10 marks]
- (c) Do your responses to (a) and (b) differ based on your assumptions about the openness of a particular country (in terms of imports, exports, and labour mobility)? [5 marks]

[Total 25 marks]

SECTION B (Answer any two questions)

Question 4

Zimbabwe struggles with the problem of the taxation of small businesses and agriculture. What are the reasons and justification for treating the "hard to tax" differently from a "regular" income tax player? How have countries dealt with the problem of the "hard to tax"? What do you see as the optimal tax treatment of the "hard to tax" sector?

[25 marks]

Question 5

- (a) Give a critical appraisal of the arguments for and against tax incentives. [15 marks]
- (b) Your Finance Minister asks your opinion on whether to replace the progressive income tax system in your country with either a flat tax or a dual income tax. What will you advise the Minister and why? [10marks]

[Total 25 marks]

Question 6

You have won a contract to reform the tax system of Libya which is characterised by the following:

- (i) The whole economy is divided into two, namely, public sector which includes state-owned businesses, joint venture owned by the state and foreign investors. In this sector, record-keeping practices related to individual income are fairly good; the other sector is the private sector which includes the self-employed, characterised by poor record keeping.
- (ii) In this economy, cash transactions are dominant, especially for self-employed to do business.
- (iii) Although the law requires that a receipt be issued for every transaction, it is very often ignored.
- (iv) Some tax collecting technology is very costly and thus the tax collecting system relies a lot on man power
- (v) There exist many opportunities for personal contact between taxpayers and tax collectors.
- (vi) Only 2 trained auditors for 247 Large Tax Payers and 1,500 small and medium taxpayers recorded.
- (vii) The tax laws were last reviewed in 1970; the current inflation rate is 25%
- (viii) The revenue GDP ratio is 10% and Customs revenue accounts for 70% of domestic revenue generated.
- (ix) The Economy is rich in minerals and fisheries, however these account for only 2% of domestic revenue.
- (x) Tax arrears account for 2% of GDP and 60% are owed by parastatals.

Prepare an inception report for Libya's Minister of Finance on how you intend carrying out your assignment. Note: The Minister is interested in both short and medium term solutions that are feasible.

[Total 25 marks]

Question 7

- (a) Compare the advantages and disadvantages of the following tax methods in respect of the corporation:
 - (i) taxing corporations as separate entities;

[7 marks]

(ii) taxing corporations as a conduit for shareholders' income.

[8 marks]

(b) Does it make sense to levy corporate tax at local or sub-national level? Substantiate your answer with reference to tax assignment considerations, tax efficiency criteria and country experience. Would you recommend a sub-national corporate tax to the government of Zimbabwe? Why (not)?

[10 marks]

[Total 25 marks]

END OF EXAMINATION PAPER